Morogoro Rural District Council & JUKUMU Authorized Association

Resource Zone Management Plan (2010-2015) for the UKUTU Wildlife Management Area

August 2010

The Plan was financially Suppoted by the USAID through WWF-TCO



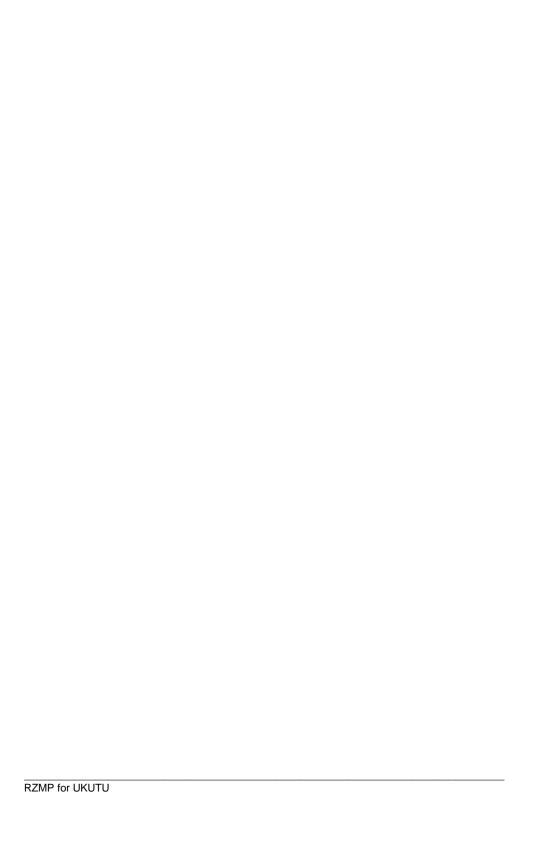


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APPROVAL PAGE

Implementation of this Plan has been approved by
Director of Wildlife Ministry of Natural Resources and Tourism Dar-es-Salaam
Date

TABLE OF CONTENTS	
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EXECUTIVE SUMMARY

In order to implement the Wildlife Policy of 1998 (Revised, 2007) the Government of Tanzania developed and approved several strategies including development and approval of the Wildlife Conservation (Wildlife Management Areas) Regulations in 2002 (Revised, 2005). Subsequently the Government of Tanzania completed and approved the guidelines for designation and management of Wildlife Management Areas in December 2005. The Wildlife Conservation (Wildlife Management Areas) Regulations 2005 calls for the development of a General Management Plan (GMP) or Resource

Adjacent outstanding protected areas Selous Game Reserve and Mikumi National Park.

Subsequently the stakeholders identified vision of JUKUMU on UKUTU that is "UKUTU WMA is an integrated, well managed and self-financing protected area in which nationally-important biodiversity is protected, essential ecological processes are sustained and local people and stakeholders fully support and tangibly benefit from wildlife conservation efforts in the area".

Together with the analysis of the information data sheet, the Wildlife Conservation (Wildlife Management Areas) Regulation, 2002 revised 2005 required Authorised Associations to undertake technical decisions on zoning. The zoning is defined as a planning technique used for evaluating and classifying protected area lands. Zoning describes activities that can and/or cannot occur in each area of the prospective WMA, the rationale behind each decision on uses and levels of developments and it sets the limits of acceptable use and change in each zone. The following three (3) management zones for the UWMA were developed:

Gonabis Tourist Hunting Zone, Resident Hunting Zone and Photographic Zone.

The chapter on management zone scheme describes, in details, each of the zone mentioned above. Also the zone map was prepared to support and guide the implementation of the management zone scheme.

In order to fully implement the management zone scheme, and RZMP in general, stakeholders developed the following four programs:

a) Visitor use, development and revenue program

Lastly, the RZMP has documented Environmental Assessment (EA) for implementing the plan. EA of proposed actions indicated that, in short-term, UWMA revenue, biodiversity and the ecosystem in general would be adversely affected by the implementation of the RZMP proposed programs. It is because implementation of the RZMP would require heavy initial financial investments. This will have short-term adverse effects on financial resources and budgets of the association / JUKUMU. However, in the long-

RZMP fo

regional and global developments. The following policies and strategies support the principle and practise of WMA.

1.4.1 The Tanzania Development Vision 2025

The Tanzania Development Vision 2025 is an economic and social development vision, which emanates from reforms that have been pursued since 1986. The vision is a result of public participation in the process, which begun in 1995. The Vision is aimed at three main target areas:

Achievement	Strategies and Characteristics
High quality livelihood	

To ensure adequate social protection and the provision of basic needs and services for vulnerable people
To ensure effective systems that allow access for all people to quality and affordable public services

Good
governance
and
accountability
To ensure that structures and systems of governance as well as the rule of law are democratic, participatory, representative, accountable and inclusive
To ensure equitable allocation of public resources - with corruption effectively addressed

To put in place an effective public service framework as a

aims at devolving responsibility of containing illegal use of wildlife in WMAs to rural communities. A strategy for protecting biological diversity aims at recognising Wildlife Management Area (WMA) as a new form of Land Use for the purposes of effecting community based conservation. A strategy for ensuring that wildlife conservation competes with other forms of land use aims at involving rural communities and other stakeholders in taking joint responsibility for the sustainable management of wildlife and other natural resources. Strategies for recognising an intrinsic value of wildlife to rural communities aims at encoura

Areas) Regulations, 2002 revised 2005 but rather JUKUMU AA opted for the development of RZMP which is at the same level of acceptance as GMP for establishment of WMA.

Through the use of baseline data of the UWMA and a series of consultative meetings, the JUKUMU AA analysed the situation of the area. The analysis provided information on the following aspects:

A joint Village Land Use Plan (VLUP)

Preparation of a joint Village Land Use Plans (VLUP) is a prerequisite to the establishment of Wildlife Management Area. A joint VLUP would help to solve or avoid land use conflicts between two or more neighbouring villages, and to improve the management of the shared areas. Part IV of the Regulations clearly states that each application for designating a Wildlife Management Area shall be accompanied by a land Use plan approved by the Village Assembly. Thus the existing VLUP guided the development of the RZMP. Prior to the development of this RZMP villages forming UWMA had completed the VLUP and the plans had been approved by the respective villages.

The Village Land Act (1999)

This Act is essential in terms of land-use planning processes and land-use management. All land is basically vested in the President, within the categories of village land (catered for in the *Village Land Act* 1999), general land and reserved land. Participatory guidelines have been developed for implementation of the Village Land Act through land-use specification, planning and demarcation. Demacation and setting aside a communal land which will form the WMA is the provision of the Village Land Act of 1999.

The Wildlife Conservation Act (2009)

The Wildlife Conservation Act (2009), together with WMA Regulations (2002) and Guidelines (2002) provided the legal framework on which this plan is based.

Socio-economic constraints

Previously each of the twenty one villages forming the JUKUMU AA had a quota for resident hunting. With the RZMP resident hunting is only allowed to one zone designated for resident hunting. In this sense all the villages will have to share the resident hunting quota and find means for equitable sharing of the meat obtained from the resident hunting.

Other legal constraints that shaped the RZMP proposals are various provisions in WMA Regulation (2002) revised 2005:

Hunting for meat under Regulation 51;

Resident hunting under Regulation 52;

Tourist hunting under Regulation 53:

Live animal capture under Regulation 56; and

Non-consumptive tourism under Regulation 61.

The following are conditional types of resource utilization in a WMA that allows JUKUMU AA to issue permit for utilisation of the following resource types subject to licences issued by the responsible authorities:

Forestry products (trees) under Regulation 55 (Forestry Act 2002);

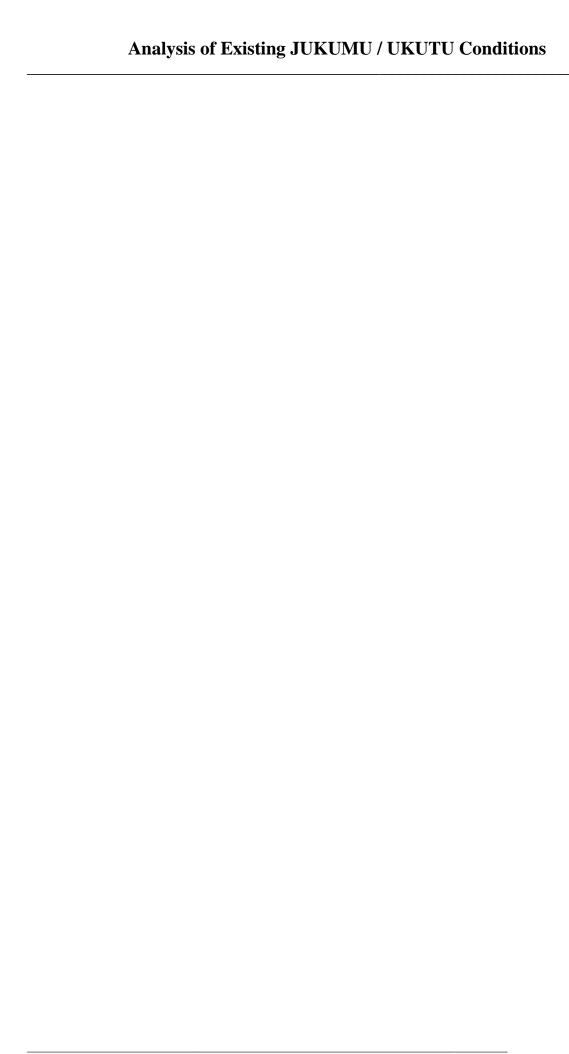
Bee resources under Regulation 59 (Beekeeping Act 2002); and

Fish resources under Regulation 60 (Fisheries Act 1970 and 2003).

The following are restricted types of resource utilisation in WMA;

Wildlife cropping; and

Wildlife farming and ranching.



Source: National Land Use Planning Commission and Rural Morogoro District PLUM team (2009)

2.1.5 Social Services and Infrastructures

Majority of the residential areas are dispersed and unplanned residential / Settlements / dwelling types. Majority of the houses are built of mud and poles, mud plastered walls and roofs of thatched grass material. Few houses are built of walls with burnt bricks and roofs of corrugated Iron sheets. These can be found in the community service areas such as schools, dispensaries etc. There are houses which are located inside the farms which are scattered and are mainly linked by footpaths. All of the 21 villages have at least a primary school and few have health facilities like a dispensary. In terms of the road network, many of the villages are served with a major earth road which is covered is not easily passable during the rainy season. Buses, Lorries, Motorcycles and bicycles

The identified stakeholders are:

Game Division

Game Division is the custodian of the wildlife in Tanzania according to the Wildlife Conservation Act 2009 and also oversees the implementation of Wildlife Policy of Tanzania of 1998, revised 2007 and is involved in the establishment and management of the WMAs through the WMA Regulations of 2002, revised 2005. Game Division is in a position to see the formalization of the UWMA according to the laws and policies related to wildlife management in Tanzania.

Selous Game Reserve (Matambwe Sector)

The UWMA borders Selous Game reserve (Matambwe Sector) in the South, West and South-Western part. Matambwe is of common interest in the conservation and management of wildlife resources and will be of value in supporting the management of the UWMA e.g. Joint patrol, Village Game Scout training, etc.

Mikumi National Park

The Utaabe

Establishment of any WMA is a costly process. The formalization of the UWMA will hardly be achieved without a support from donor communities. For instance, WWF with support from USAID has supported this RZMP and is supporting JUKUMU AA in many other aspects. Understanding of different support which can be obtained from such donor communities and others will be of great value in ensuring a joint-funded support to the UWMA.

DAWASCO

Dar-es-Salaam Water and Sanitation Company (DAWASCO) have a plan to build a water dam which will take part of four (4) village lands forming the UWMA. The villages are Kidunda, Bwila Juu, Bwila Chini and Kibulumo. The water dam will be a big and new land use in the area which also likely to influence the current land uses in the area as well as bringing new land uses in the area. Taking that in mind DAWASCO is a crucial stakeholder in the Operationalization of UWMA.

Hotel and Campsite Investors

Currently are no accommodation facilities within the UWMA. However, upon granted Resource User Right, UWMA will be in position to get into business agreements with the investors who will be interested to establish such businesses in UWMA. JUKUMU AA has a potential of attracting such investors in the UWMA which is by very far very attractive for lodge, tented camps and campsites. The hotel and campsite business will benefit the UWMA through direct and indirect revenue generation.

Hunting Companies

A hunting zone has been proposed and set aside in UWMA in the Gonabisi area. Upon granted Resource User Right, UWMA will be in position to get into business agreements with the hunting company which will be allowed to conduct hunting in the area. The hunting company to come 9prospective investor) will benefit with successful operationalization of UWMA by increased wildlife population through proper management of the WMA. On the other hand, the WMA will benefit by getting revenue from the hunting activities and so the two parties will need to have a common understanding in supporting the successful Operationalization of UWMA.

Table 2: Stakeholdrers Matrix for UKUTU WMA

Stakeholder group	Positive/Interest/expectations	Negative/Fears/concerns
Users (local people, hunters, camp companies	Use-rights Food security Revenue Access to decision making Development assistance Hunting resources Good camp sites Tourism benefits	Lack of time, skills and confidence Presence of hidden conflicts Unapproachable benefits
Policy makers (local and central government) and government institutions		Changing power relations Reluctance to transfer authority Lack of training, research and consultancy assignments Lack of development opportunities

Low crop production due to lack of agricultural inputs, poor agricultural implements and poor agricultural practices that has led to rapid land degradation; and Poor social services (especially health services, water, energy and Education).

2.3. Description of Some Key Issues

Poaching

Illegal harvest of wildlife in the area is very common. Main species that suffer from poaching are Elephant (for ivory), Buffalo, Wildbeest and Impala (for meat). Animals that are poached are most likely to become extinct in the area. If one animal dies then many other animals will to. Poaching causes decline of wildlife population and interruption of their social organization. For instance, poaching of elephants has caused many family groups of Elephants to lose their matriarchs, compromising their social, competitive and physiological functioning.

Poor Governance

UWMA has not held leaders election for a prolonged period due to lack for funds to support the exercise. This has left the leaders who their office terms have expired to continue with holding the leadership positions as acting leaders against the JUKUMU AA constitution. The situation makes the accountability of the acting leaders questionable in absence of a coherent JUKUMU AA representative council. Inproper keeping of the society records accelerate the poor governance in the society as well, since tracking of

grazing cattle, goats and sheeps are also frequently encounted in the UWMA. The diminishing pasture in the designaated grazing areas mainly due to poor range management make the livestock keepers to be pushed away from those areas and find their way to pasture stock in the UWMA.

Inadequate working tools and unskilled labour

Vehicles, tents, uniforms, firearms and other wildlife management tools are inadequate or lacking for wildlife management duties in the UWMA. Wildlife management activities are seriously constrained due to lack of necessary tools. Destruction of wildlife resources have been going unabated in and outside the UWMA due to lack of necessary working tools. Further more; UWMA is facing shortage of Village Game Scouts and other staff.

RZMP for UKUTU

This is defined as closed vegetation type dominated by shrubs and trees of less than eight meters, with the absence of sparse ground cover. This ecosystem type covers the smallest area of all ecosystem types found in UWMA. It is found all along the river courses of Mgeta and Ruvu. The dominant tree species found in this zone include

17

Afzelia

Mikese dam in Bonye / Mbwade village border, Kihunungu dam in Bonye village, Nyambunda and Nyasule dams in Kiburumo village, Mngetakata dam in Bonye village, Tini dam in Gomero village, Mgembe dam in Tulo village, Lukulunge in Lukulunge village and Tanzangala dam in Lukulunge village provides a safe refuge for Hippo, Crocodiles and a variety of fish species. They also support birdlife and other mega fauna found in the area. These dams contain water throughout the year.

Kimelo dam in Mvuha village and Kimbwala dam in Milengwelengwe village are a permanent dams and main sources of water for the wildlife of the area. Ng'enge dam in Sesenga village and Kilini in Kidunda village are also permanent dams which har/F3 11CBT1 0 ichd14k and provide water for wildlife. A seasonal dam called Ukengezua in Magogoni village also serves several ecological functions for the area. It har/F3 urshippo, crocodiles and

2.4 Analysis of UWMA Significance					

Management Zone Scheme

3. MANAGEMENT ZONE SCHEME

Management zoning is defined as a planning technique used for appraising and categorizing protected area or conservation area lands. The management zoning scheme that is proposed for the UKUTU WMA assigning where various management actions

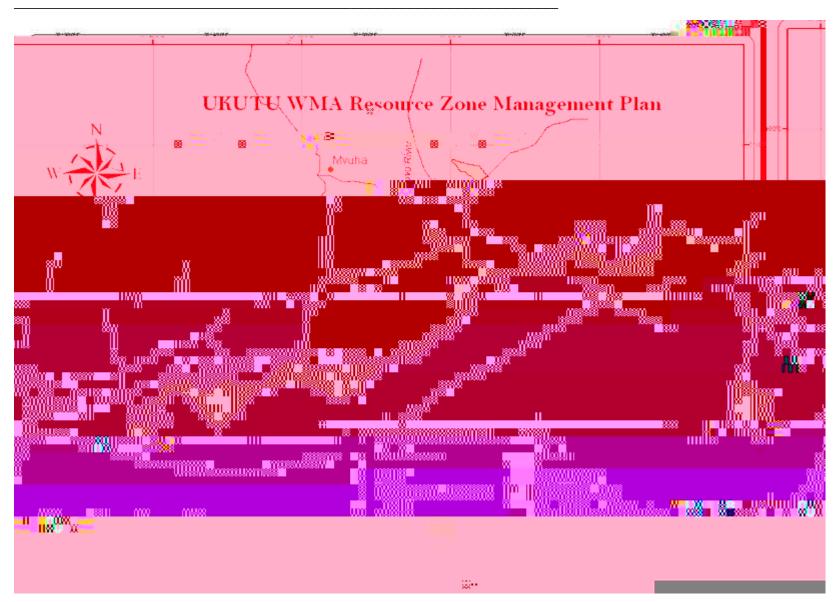
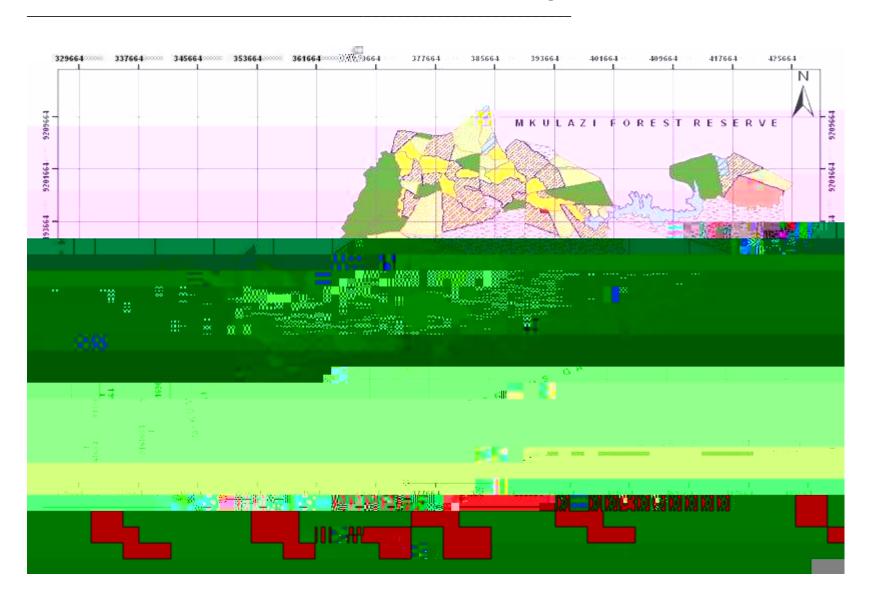
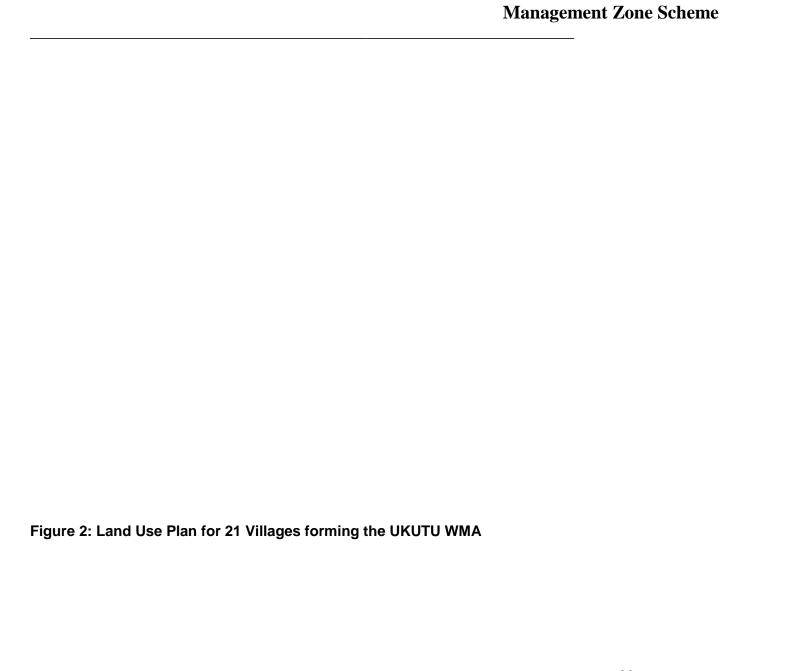


Figure 1: The Management Zone Scheme for UKUTU WMA

Management Zone Scheme





4.2 Photographic Safaris (145.80 km2)

Rationale for the zoning

Vision and Management / Conservation Programs

4. DESIRED FUTURE OF UKUTU WMA AND PROGRAMS

This chapter describes specific management programs, principles, objectives and actions to be undertaken to achieve objectives of the RZMP and implement the management zone scheme. The programs and subsequent principles, objectives, targets and activities responded to the following vision which was agreed amongst the JUKUMU members:

-financing UKUTU WMA in which nationally-important biodiversity is protected, essential ecological processes are sustained, and stakeholders

The activities proposed in this RZMP do not repeat description of management zone scheme but reinforces it by defining specific and practical actions that would help to minimise identified problems, protect outstanding resources and significant area values, and help achieve protected area purposes.

The chapter outlines major RZMP activities i.e. strategic activities with significant contribution to the vision and goal of UWMA. The UWMA management shall continue to identify strategic activities as the implementation of the RZMP unfolds and as circumstances dictate. Routine operations and other activities relevant to the RZMP issues and objectives shall be identified or improved continuously through the development and implementation of Annual Operation Plans and Budgets (AOPB).

The UWMA stakeholders considered and included actions that would be feasible within the village set-up, policy and legal frameworks. Also the stakeholders described the activities in terms of what needs to be done but did not include how and when these activities will be implemented. Details on how and when these activities will be conducted shall be contained in the AOPB. More commonly, the information in this section may not be detailed (Thomas & Middleton, 2003). Detailed description of the management programs assist on-site UWMA managers in better understanding of what the RZMP demands from them over a period of five years. Also detailed description of the program normally helps ease development and implementation of AOPB. AOPB shall contain detailed annual activities and financial plans or budgets. However detailed description of activities, in terms of how and when each activity shall be implemented, will be considered during the development and implementation of a General Management Plan (GMP).

4.1 Visitor Use, Development and Revenue Program (VUDRP)

4.1.1 Program Purpose

The purpose of this program is to enhance visitor enjoyment and satisfaction and generate revenue that would raise and sustain funding for UWMA through non-consumptive and consumptive tourism, through rational use and allocation of revenue generated from the area and through sustained support from stakeholders.

4.1.2 Tourism Development and Revenue Principles

In the next five years the UWMA shall implement VUDRP whilst adhering to the following main principles:

Principle of integrating tourism into sustainable development programs

The UKUTU WMA shall strive to ensure that national policies and strategies on sustainable development are integrated into the implementation of VUDRP. Also efforts to reconcile conflicting resource uses inside the WMA shall be speeded up and strengthened in order to ensure sustainable visitor development.

Principle of development and management of sustainable tourism

Planning is the key to the sustainable tourism. In the next five years the UKUTU WMA management shall endeavour to ensure that tourism and ecotourism products are accurately identified and tourism plans are designed, appraised, monitored and evaluated for sustainability. Environmental Impact Assessment (EIA) shall be part and parcel of the development of tourism in the UKUTU WMA. Also tourism and ecotourism developments shall take into account the developments and land uses at sub-regional and sub-national levels. Care shall always be taken to make sure that development of tourism in the sub region complies with Government laws and regulations. Use of technology shall be encouraged to ensure that efficiency and effectiveness in managing tourism is guaranteed.

Principle of sustainable tourism program

In order to succeed in the implementation of the VUDRP involvement of key stakeholders, information exchange and capacity to manage tourism is the key. The UKUTU WMA shall endeavour to involve key stakeholders at every stage of development and implementation of VUDRP. Also the UWMA shall strive to build and maintain the capacity to manage VUDRP. Information exchange on lesson learned would be encouraged in order to improve the implementation of VUDRP.

Sustainable funding and equity in the distribution of revenue

Sustainable funding is simply the amount of money UWMA need to provide and sustain a particular level of conservation and community development services over time. It is important to appreciate that sustainable funding does not mean enough money to publicly fund all the community development services that WMA should be providing. It

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4.1.3 Program Objectives, Targets and Activities

This sub chapter outlines a summary of VUDRP objectives, targets and activities.

Objective 1: To increase and sustain financial contribution of the UWMA to the						
village government	village governments by 400% by 2013					
Target 1.1 Income	Activity 1.1.1 Develop a framework for concessions and					
from ecotourism,	otourism, contracts for tourism and extraction of any resources (include					
including hunting,	ing hunting, mining) from the area					
stand at Tshs	Activity 1.1.2 Develop and implement ecotourism					
200,000,000 per	entrepreneurial Plan and business plan					
annum by 2013	Activity 1.1.3 Recruit and train project and ecotourism manager to operate VUDRP					
	Activity 1.1.4 Introduce ecotourism opportunities based on the management zone scheme					
	Activity 1.1.5 Develop and implement business, including marketing plan					
Target 1.2 Income from non	Activity 1.2.1 Design and implement conservation projects and funding projects for UWMA					
ecotourism sources	Activity 1.2.2 Recruit and train project and ecotourism manager					
stand at Tshs	to					
150,000,000 per	implement conservation projects					
annum by 2013	Activity 1.2.3 Develop and implement financial monitoring and					
	evaluation plan					
	Activity 1.2.4 Develop and implement financial regulation and					
	procedures manual, include mechanisms to ensure equity					
	distribution of income for villages					

Objective 2: i

Vision and Management /

Target 1.2 Antipoaching esources
management framework developed by June 2011

Activity 1.2.1 Identify law enforcement staff and material esources
Need
Activity 1.2.2 Recruit Community Willdife Scouts based on Scheme of Service

relationship would guarantee sustained wildlife conservation support from the local people of the 21 villages. Also good neighbourhood would ensure that indigenous knowledge is mainstreamed into sustainable management of the UWMA.

4.3.2 Local People Relation Principles

In the next five years the JUKUMU AA shall strive to implement the RZMP through maintaining the following key principles:

Integrate traditional structures in the management of the UWMA

Whenever necessary the JUKUMU AA shall work through the use of tribal systems to ensure strong leadership, management skills, and the election of successful management committees. Also the JUKUMU AA shall work with community and local government to create a community-elected management body. Clear regulations on how to work with traditional structures are necessary and shall be promoted. The traditional roles and responsibilities in the management of UWMA shall be regularly reviewed and adapted to changing conditions.

Ecology of UWMA

The JUKUMU AA shall strive to ensure that any community action takes into account the ecology of the area. Biological and ecological monitoring is necessary and shall be community-based. Planning, monitoring, and evaluation should be done regularly and by the local community or using local mechanisms. Information from monitoring should be shared with all the community and used to take community-based actions.

Recognising existing uses

When implementing the RZMP

T					
Target 1.2 Property damage by wildlife	Activity 1.2.1 Develop profile on damage caused by wildlife on local community				
minimized by June	Activity 1.2.2 Review and implement land use plans				
2013	Activity 1.2.3 Develop local policy and operational procedures on				
	minimizing damage and impacts caused by wildlife on people's properties				
	Activity 1.2.4 Establish mechanisms to minimize property damage				
	by wildlife				
	Activity 1.2.5 Monitor incidences of wildlife damages to local People profile.				
Target 1.3 Livestock-wildlife	Activity 1.3.1 Develop profile on livestock-wildlife diseases incidences in the area				
disease incidences	Activity 1.3.2 Review and implement land use plans				
reduced by 30% by	Activity 1.3.3 Develop and operationalise a local policy,				
June 2013	Procedures and guidelines on livestock keeping				
	Activity 1.3.4 Monitor livestock-wildlife disease incidences				
Objective 2: Attitude	es of local people towards wildlife improved by June 2015				
Target 2.1 75% of	Activity 2.1.1 Study and develop profile on local people attitudes				
the local population	towards wildlife				
is willing to support	Activity 2.1.2 Review and implement land use plans				
is willing to support					
conservation by	Activity 2.1.3 Develop and implement ways of improving local				
conservation by	Activity 2.1.3 Develop and implement ways of improving local				
conservation by June 2013 Objective 3: Local	Activity 2.1.3 Develop and implement ways of improving local people attitudes towards wildlife Activity 2.1.4 Monitor attitudes of local people towards wildlife people incomes increase by 20% and social conditions				
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sustainability. Critical support shall be given to community institutions and information, technology, training and credits to enable sound resource management by them.

Ecosystem principle

The JUKUMU AA shall strive to ensure that all natural resource management decisions are made to safeguard the Selous ecosystem. Thus principles of ecosystem planning and management shall be adhered in the implementation of the NRMP and RZMP/GMP.

4.4.3 Program

Vision and Manageme Conservation Progr

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Environ

Environmental Appraissal

The specific environmental statements are summarized here below.

5.1 Impacts on Local Economy and Revenue

Description	One of the objectives of the UWMA is to ensure that revenue
	operational and development costs are met. This could be achieved
	through rationalizing operational costs and increasing income through
	a variety of means, including development and implementation of
	financial regulation and procedures manuals. Local economy and
	revenue could as well be improved through the implementation of
	tourism and local community programs.

affecting topic

Plan elements Hunting and ecotourism developments, marketing UWMA locally and

Environmental Appraissal

5.3 Wildlife and Biodiversity Conservation

Description	UWMA is one of the sites with high concentration of wildlife and high					
	biodiversity values in the district.					
Plan elements	Increased law enforcement activities, providing law enforcement					
affecting topic	facilities and infrastructure, research and monitoring, carrying out EIA					
	on any new introductions, reduce human-wildlife conflicts.					
Impacts if plan is implemented	Joint patrols, increased number of Range Posts, improve the relationship between the UWMA and surrounding human communities					

6. IMPLEMENTATION OF THE RZMP

6.1 Implementation Framework

Implementation is the most difficult and possibly the weakest stage of Resource Zone Management cycle. Clear strategies and defined processes are keys in ensuring effective and efficient implementation of the GMP. This chapter describes the strategy and process for implementing the RZMP.

The first strategy was to annotate each initiative in the strategic plan by stating six crucial points: Why, Where, What, When, Who and Resources needed.

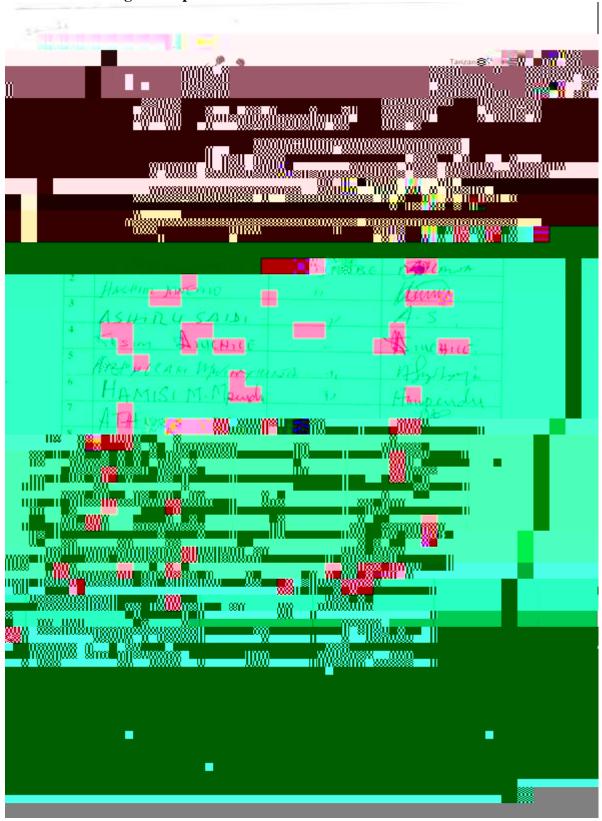
The key issues, resources values, significance statements, vision and mission described in the RZMP answer the first question on why the RZMP is needed. Key Results Areas, Strategic Objectives, Strategies, Targets and Activities respond to t4 ce [)[O)-4(bj)-4(e)13(ct)-a1(-8(i)5(.R)5(l)5(t)).

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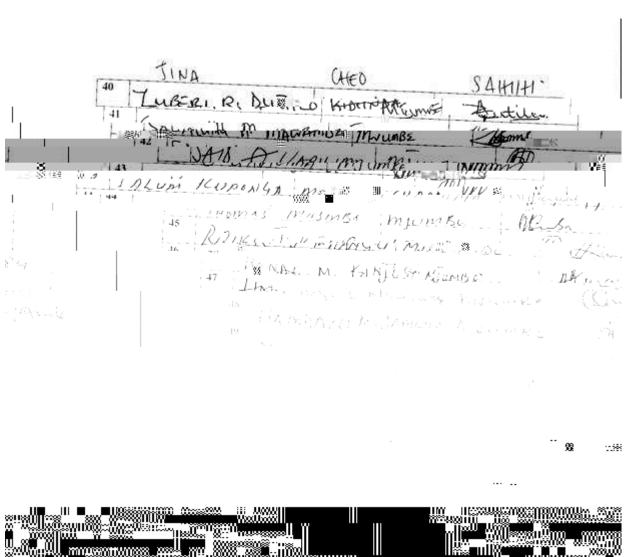
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ANNEXES

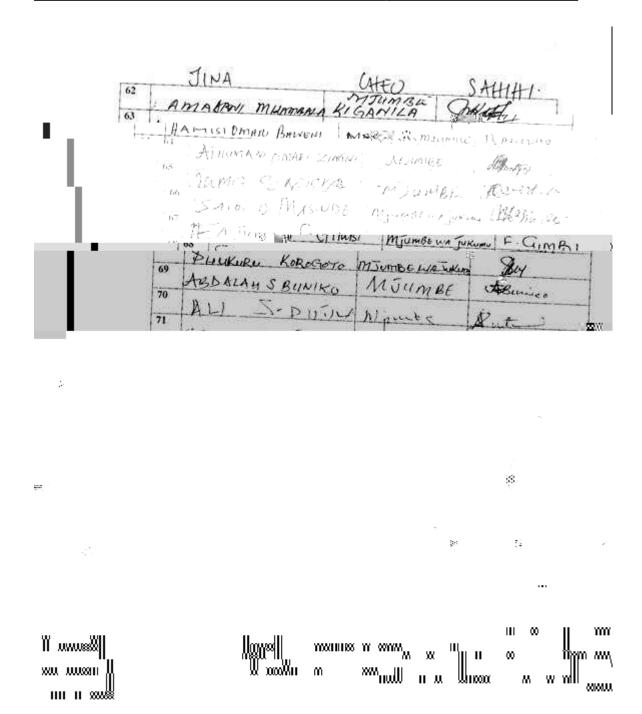
Annex 1: Planning Participants



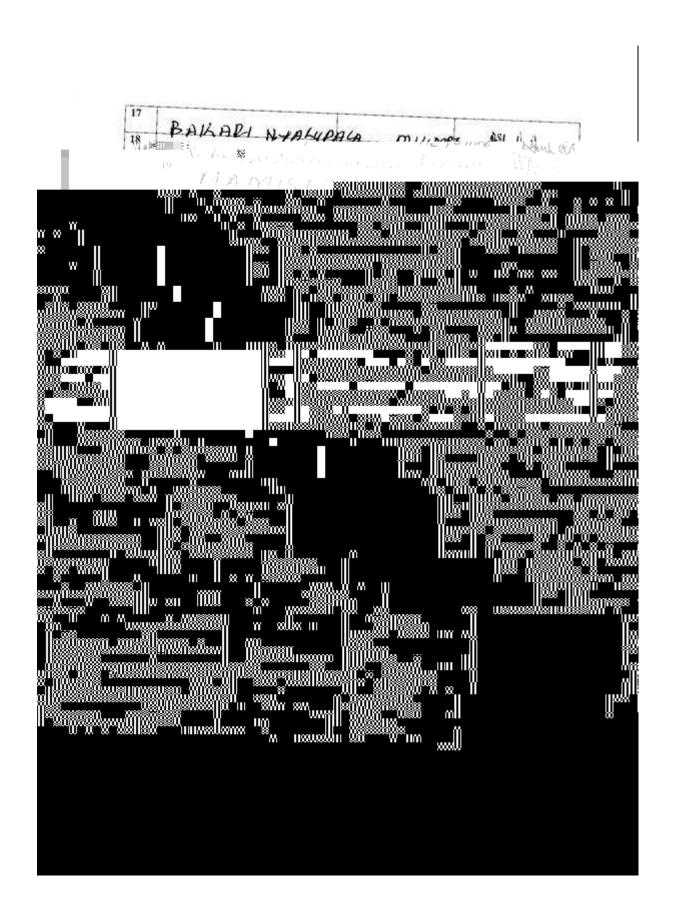
RZMP for UKUTU

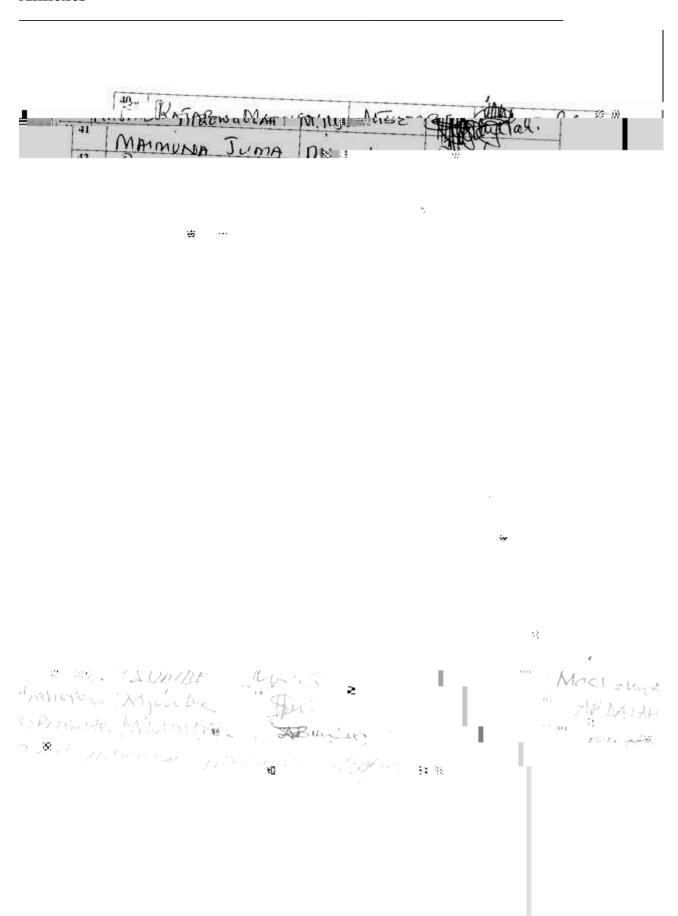


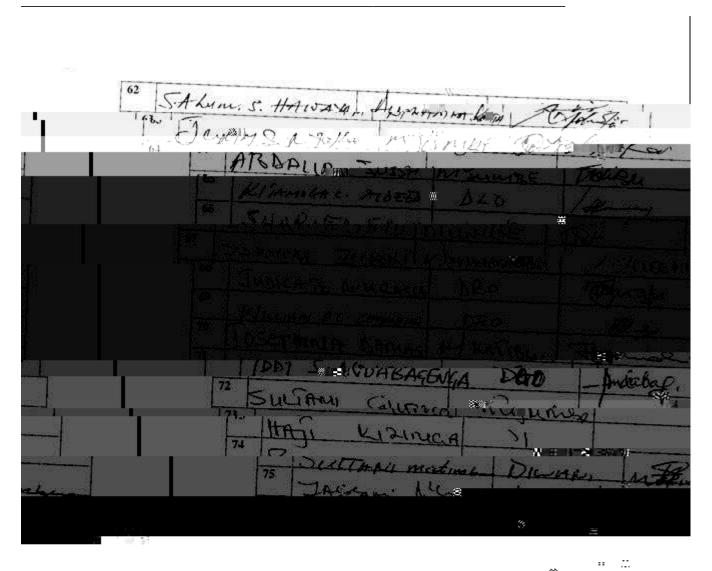




RZMP for UKUTU







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Annex 2: The Process of Preparing a WMA RZMP

The process was copied from the Wildlife Conservation Act (1974) (Wildlife Management Areas) Regulations, 2005 (G.N. No. 283 published on 16/9/2005).

1. Conduct a technical workshop comprising of planning team and the JUKUMU AA which shall:

Analyse the information data sheet of the prospective Wildlife Management Area Undertake technical decisions on zoning, based o the Information data sheet

Annex 3: Size of Proposed Land Uses in 21 Villages forming UKUTU WMA

	Proposed Land Use Category (Area in Hectars)							
Village	Residential, Public utilities and infrastructure	Forest	Grazing land	Wildlife areas	Agricultural land	Water sources (mountain and wetland)	TOTAL AREA	
Kiganila	548.83	573.35	380.64	480.74	2076.81	54.84	4,115.21	
Kidunda	2,650.54	3072.71	1109.98	12,922.85	1409.40	1676.07	23,253.4307	
Bwila Chini	931.4	2535	885.5	8201.6	1209.5	650.3	14,412.3	
Bwila Juu	445.15	1485.72	408.17	9167	2,332.6	382	13,080.5	
Kiburumo	431.33	321.46	143.99	858.27	1380.03	416.30		

Source: NLUPC and District Plum team, October 2009